

Message Text

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PAGE 01 USUN N 03564 01 OF 02 120257Z
ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 SSO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 ICAE-00 INRE-00 PM-05 H-01 INR-10
L-03 PA-01 SP-02 SS-15 ARA-11 EA-10 NEA-10 HA-05
TRSE-00 OMB-01 /111 W
-----083605 120316Z /75

O 120151Z SEP 78

FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 3336
INFO AMEMBASSY BONN IMMEDIATE
AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY KHARTOUM IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LIBREVILLE IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY LUSAKA IMMEDIATE
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY OTTAWA IMMEDIATE
AMEMBASSY PARIS IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USUN NEW YORK 03564

E.O. 11652: GDS
TAGS: PORG, UNSC, SF, WA
SUBJECT: NAMIBIA: DRAFT STATEMENT WHICH MIGHT BE
MADE BY WALDHEIM

REF: USUN 3545

1. PARAGRAPH THREE BELOW CONTAINS THE PAPER
DRAFTED BY THE CONTACT GROUP SATURDAY NIGHT, SEPTEMBER 9,
(REFTEL) CONTAINING THE POINTS WHICH MIGHT BE MADE BY
UN SECRETARY GENERAL WALDHEIM IN ADDRESSING THE SEVERAL
CONCERNS RAISED BY HIS REPORT.
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PAGE 02 USUN N 03564 01 OF 02 120257Z

2. CONSULTATIONS SUNDAY AND MONDAY ON
THIS DRAFT HAVE RESULTED IN GENERAL ACCEPTANCE BY BOTH
WALDHEIM AND THE FRONTLINE. SOME MINOR CHANGES HAVE
BEEN DISCUSSED BUT POSE NO GREAT DIFFICULTY. WE STILL
AWAIT SOUTH AFRICA'S REACTION.

3. FOLLOWING IS TEXT OF PAPER: (POINT THREE OF THE TEXT BELOW IS DRAFTED ON THE ASSUMPTION THAT SOUTH AFRICA WILL AGREE TO SIGN A CEASEFIRE STATEMENT AND THAT THE STATES NEIGHBORING NAMIBIA WILL ASSURE WALDHEIM OF THEIR COOPERATION WITH UNTAG.)

BEGIN TEXT.

1. CONCERNS HAVE BEEN EXPRESSED REGARDING THE SIZE OF THE UN MILITARY CENT OF UNTAG. HOWEVER, AS I HAVE INDICATED IN PARAGRAPH 21 OF MY REPORT, MY RECOMMENDATIONS ARE BASED UPON THE TASKS WHICH THE PROPOSAL, CONTAINED IN DOCUMENT S/12636 OF 10 APRIL 1978, EXPLICITLY MANDATED UNTAG TO PERFORM. WERE WE TO FOLLOW ANY OTHER COURSE, THESE TASKS COULD NOT BE CREDIBLY PERFORMED. IN THE ABSENCE OF A CREDIBLE UN PRESENCE, INCIDENTS, WHETHER INTENTIONAL OR UNINTENTIONAL, COULD OCCUR WHICH COULD OCCASION A RESUMPTION OF HOSTILITIES. CLEARLY, SUCH A SITUATION WOULD NOT BE IN THE INTEREST OF THE PEOPLE OF NAMIBIA. CERTAINLY, IT WOULD BE UNWISE FOR THE UNITED NATIONS TO BE ASSOCIATED WITH A TASK WITH SO GREAT A POTENTIAL FOR FAILURE.

THE OBJECTIVE OF THE UNITED NATIONS UNDER UN SECURITY COUNCIL RESOLUTION 431 IS THE SUPERVISION AND CONTROL OF THE ENTIRE ELECTORAL PROCESS. MY SPECIAL REPRESENTATIVE HAS ALSO TO SATISFY HIMSELF THAT CONDITIONS ARE ESTABLISHED
CONFIDENTIAL

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PAGE 03 USUN N 03564 01 OF 02 120257Z

WHICH WILL ALLOW FREE AND FAIR ELECTIONS AND AN IMPARTIAL ELECTORAL PROCESS.

THE SECTION OF MY REPORT ON HUMAN RESOURCES NECESSARY FOR BOTH THE CIVILIAN AND MILITARY COMPONENTS OF UNTAG IS, OF COURSE, AN ESTIMATE. IT IS AN ESTIMATE BASED UPON RELIABLE PROFESSIONAL JUDGMENT AT THE TIME OF THE SURVEY IN LIGHT OF THE TASKS TO BE PERFORMED AND, WITH REGARD TO THE MILITARY, OF THE RULES AND REGULATIONS WHICH GOVERN THE DEPLOYMENT OF UNITED NATIONS PERSONNEL. THE MILITARY COMPONENT WILL BE INTRODUCED BY STAGES, AND ITS ACTUAL SIZE AT ANY ONE TIME WILL DEPEND UPON THE DEVELOPMENT OF THE GENERAL SITUATION WHICH I WILL KEEP UNDER CONSTANT REVIEW.

2. I AM WELL AWARE OF THE CONCERN EXPRESSED BY SOME MEMBERS OF THE SECURITY COUNCIL OVER THE COST OF THIS EXERCISE. IN VIEW OF THE IMPORTANCE OF THE SUCCESS OF THE OPERATION THE PRINCIPAL CRITERION MUST BE THE ABILITY OF UNTAG TO CARRY OUT THE TASKS ASSIGNED TO IT. I SHALL ENDEAVOR TO CAHEM OUT IN THE MOST ECONOMICAL MANNER POSSIBLE.

3. ACCORDING TO THE PROPOSAL SET OUT IN DOCUMENT S/12636
A GENERAL CESSATION OF HOSTILE ACTS WILL TAKE PLACE
IMMEDIATELY AFTER THE SECURITY COUNCIL HAS PASSED A
RESOLUTION APPROVING MY REPORT. IN THIS CONNEXION,
I AM PLEASED TO NOTE THAT SWAPO AND SOUTH AFRICA ARE
READY TO MAKE SOLEMN AND BINDING COMMITMENTS TO A
CEASE-FIRE. I WELCOME THIS FURTHER EVIDENCE OF THEIR
INTENTION TO EXTEND THEIR FULL COOPERATION TO THIS
UNDERTAKING. AS I HAVE STATED IN MY REPORT, AND AS

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PAGE 01 USUN N 03564 02 OF 02 120205Z

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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 03564

IS CLEARLY ENVISAGED IN PARAGRAPHS 4 AND 12 OF THE
PROPOSAL, SUCH COOPERATION IS ESSENTIAL TO THE SUCCESS
OF UNTAG. ALSO I WELCOME THE ASSURANCES I HAVE RECEIVED
FROM THE NEIGHBORING STATES, AND I INTEND TO INSTRUCT MY
SPECIAL REPRESENTATIVE AS SOON AS MY REPORT IS ADOPTED,
TO EXPLORE WITH THEM PRACTICAL WAYS TO FACILITATE HIS
TASK.

4. IN PARAGRAPHS 29-30 OF MY REPORT I INTENDED TO INDICATE HOW THE SPECIAL REPRESENTATIVE WOULD FULFILL HIS RESPONSIBILITIES CONCERNING THE EXISTING POLICE.

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PAGE 02 USUN N 03564 02 OF 02 120205Z

ACCORDING TO SECURITY COUNCIL DOCUMENT S/12636, PRIMARY RESPONSIBILITY FOR MAINTAINING LAW AND ORDER IN NAMIBIA DURING THE TRANSITION PERIOD SHALL REST WITH THE EXISTING POLICE.

HOWEVER, THE SPECIAL REPRESENTATIVE IS ALSO GIVEN EXPLICIT RESPONSIBILITIES:

(A) TO SATISFY HIMSELF THAT THE ADMINISTRATOR GENERAL ENSURES THE GOOD CONDUCT OF THE POLICE FORCE;

(B) TO SATISFY HIMSELF THAT THE ADMINISTRATOR GENERAL TAKES THE NECESSARY ACTION SURE THE SUITABILITY OF THE POLICE FOR CONTINUED EMPLOYMENT DURING THE TRANSITION PERIOD; AND

(C) TO MAKE ARRANGEMENTS WHEN APPROPRIATE FOR UNITED NATIONS PERSONNEL TO ACCOMPANY THE POLICE FORCE IN THE DISCHARGE OF THEIR DUTIES.

IT WAS THEREFORE NECESSARY TO HAVE DESIGNATED PERSONNEL AT THE DISPOSAL OF THE SPECIAL REPRESENTATIVE TO ENSURE THAT THESE MONITORING RESPONSIBILITIES WOULD BE SATISFACTORILY PERFORMED. MOREOVER, I CONCLUDED THAT, FOR REASONS OF SAFETY AND EFFECTIVENESS, THESE TASKS WOULD BEST BE PERFORMED BY CIVILIAN PERSONNEL WHO ARE PROFESSIONALLY QUALIFIED.

5. A NUMBER OF CONSIDERATIONS HAVE BEEN RAISED REGARDING THE TIMING OF ELECTIONS AND THE DATE OF INDEPENDENCE FOR NAMIBIA. AS INDICATED IN MY REPORT, A MAJORITY OF THE POLITICAL PARTIES IS OF THE OPINION THAT IT IS ESSENTIAL TO MAINTAIN THE ORDERLY PHASES
CONFIDENTIAL

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PAGE 03 USUN N 03564 02 OF 02 120205Z

OF THE PREPARATORY STAGES AND TO ALLOW SUFFICIENT TIME FOR ELECTORAL CAMPAIGNING IN ORDER TO ENSURE FREE AND FAIR ELECTIONS. SURELY, THE OBJECTIVE IS NOT SIMPLY THE HOLDING OF ELECTIONS BY A CERTAIN DATE, BUT THE HOLDING OF ELECTIONS WHICH ARE MANIFESTLY FREE AND FAIR.

6. IT IS ESSENTIAL THAT ALL ASPECTS OF THE ELECTORAL PROCESS BE BEYOND REPROACH AND, EQUALLY IMPORTANT, THAT THIS BE APPARENT. VARIOUS PARTIES HAVE EXPRESSED CONCERN OVER THE PROCESS OF REGISTRATION FOR ELECTIONS. THE PROPOSAL MAKES CLEAR THAT AT EACH STAGE OF THE ENTIRE ELECTORAL PROCESS THE SPECIAL REPRESENTATIVE MUST SATISFY HIMSELF AS TO THE FAIRNESS AND APPROPRIATENESS OF ALL MEASURES AFFECTING THE POLITICAL PROCESS AT ALL LEVELS OF ADMINISTRATION BEFORE SUCH MEASURES TAKE EFFECT.

I CAN ASSURE ALL PARTIES THAT NO REGISTRATION PROCESS WILL RECEIVE THE APPROVAL OF THE SPECIAL REPRESENTATIVE UNTIL HE IS FULLY SATISFIED AS TO ITS FAIRNESS.

7. IN ACCORDANCE WITH PARAGRAPH 10 OF DOCUMENT S/12636 UNITED NATIONS SPECIAL REPRESENTATIVE WILL TAKE STEPS TO GUARANTEE AGAINST THE POSSIBILITY OF INTIMIDATION OF INTERFERENCE WITH THE ELECTORAL PROCESS FROM WHATEVER QUARTER.

END TEXT.
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Message Attributes

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